Cultivating Local Farm Economies: Planning, Zoning and Emerging Issues in Agritourism

June 14 - Understanding Local Zoning, RTF, and Farm Market GAAMPs





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U.S. Department of Agriculture

Office of the Assistant Secretary for Civil Rights 1400 Independence Avenue, SW Washington, D.C. 20250-9410; or

fax:

(833) 256-1665 or (202) 690-7442 email: program.intake@usda.gov.

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RTFA – Two Purposes

- Provides affirmative defense to nuisance lawsuits against farmers
 - But does not prevent lawsuits
- Provides conditional preemption of certain parts of local ordinances
 - MDARD does not interpret or enforce local zoning ordinances



GAAMPs (Generally Accepted Agricultural and Management Practices)

- Manure management and utilization, 1988
- Pesticide utilization and pest control, 1991
- Nutrient utilization, 1993
- Care of farm animals, 1995
- Cranberry production, 1996
- Site selection and odor control for new and expanding livestock production facilities, 2000
- Irrigation water use, 2003
- Farm markets, 2010

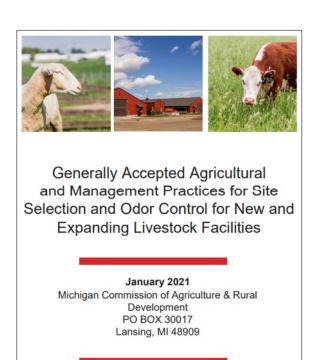


Right to Farm: Local Government

1st: Establish jurisdiction

2nd: Determine what is covered in RTFA & GAAMPs

3rd: "GAAMP delegate back"





1st: A Four-Part 'Jurisdiction' Test

- Is the activity a "farm" or "farm operation"?
- Is it producing a "farm product"?
- Is it engaged in "commercial production"?
- Is it complying with GAAMPs?

- Party asserting RTFA as defense bears burden of showing challenged conduct is protected under RTFA.
 - Lima Twp. v. Bateson 302 Mich. App. 483 (2013)



2nd: What subjects are off limits for local regulation?

• If it's covered in a GAAMP, it's 'off limits' to local regulation

- type of farm
- farm markets
- pesticide application

- manure spreading
- care of animals
- acres per animal

AND much, much more!



But if the subject is **NOT** in RTFA or a GAAMP, it's fair game to regulate locally

Again, RTFA is a "shield" not a "sword" for the farmer

• Sena Scholma Trust v. Ottawa Cnty. Rd. Comm'n, 303 Mich. App. 12 (2013)



3rd: Delegate Back (category 4 sites)





Kurt Schindler

Mary Reilly

- "Site Selection and Odor Control for New and Expanding Livestock Facilities GAAMP"
- Added in 2014 "Category 4 Sites" Sites not acceptable for new or expanding livestock facilities unless regulated by local ordinance.



3rd: Delegate Back (category 4 Sites)

"Primarily residential"

 More than 13 non-farm residences within 1/8 mile of the site OR

 Have any non-farm residence within 250 feet of the livestock facility (enclosed fencing).



Google Maps and MDARD



Ordinance Check

- Outside "primarily residential" sites, ordinances regulating the number of farm animals per acre or requiring a minimum acreage to keep animals are likely in conflict with RTFA/GAAMPs
 - Unless regulations only apply to "agri-like" activities
 - RTFA only applies to farm operations in commercial production (but remember, the bar is low)!



Kurt Schindler

Consult your Municipal Attorney



GAAMP for Farm Markets



This is a 'Farm Market', not a Farmers Market.

Jim Sluyter



3rd: Delegate back (farm markets)

- Delegates back to local jurisdiction certain physical elements:
 - Structure must comply with State Construction Code
 - Parking, driveways, ingress/egress must comply with state and local regulations
 - One sign subject to local setback, lighting, and size requirements.



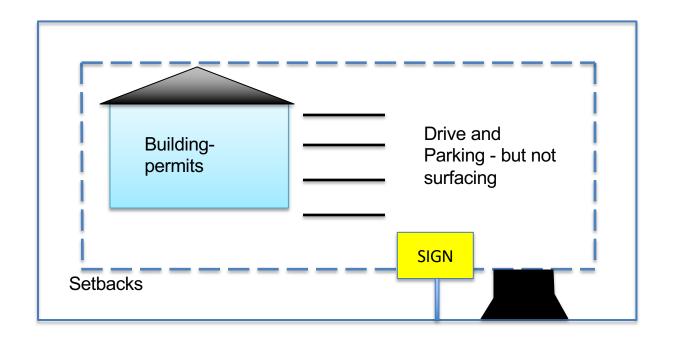
Jill O'Donnell



urt Schindle



Farm Markets GAAMP





Farm Markets GAAMP (2021)

- "...the [Right to Farm] Act defines a "farm operation" as meaning the operation and management of a farm or a condition or activity that occurs at any time as necessary on a farm in connection with the commercial production, harvesting, and storage of farm products. This definition includes, but is not limited to marketing produce at roadside stands or farm markets."
- "Although the RTF Act includes farm markets in the definition of a farm operation, this definition does not define a farm market or describe specific marketing activities."



Farm Market - Farm Products

- At least 50% of products offered must be produced on and by the affiliated farm (measured by retail floor space); OR
- At least 50% of average gross sales
 - Fresh as well as processed products
 - At least 50% of a processed products' primary or 'namesake' ingredient must be produced on and by the affiliated farm
 - Apples used in apple pie, maple sap in maple syrup, strawberries in strawberry jam, etc.

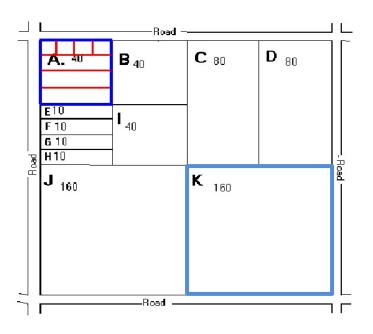


Jae Gerhart



Farm Markets – Important Definitions

- Must be located on property owned or controlled (e.g., leased) by the producer of the products offered for sale.
- Retail space greater than 120 sqft must be 165 ft from all non-farm residences.
- New or expanding farm markets are not authorized on platted lots within a subdivision (but permitted if authorized by association rules or pursuant to a local ordinance).





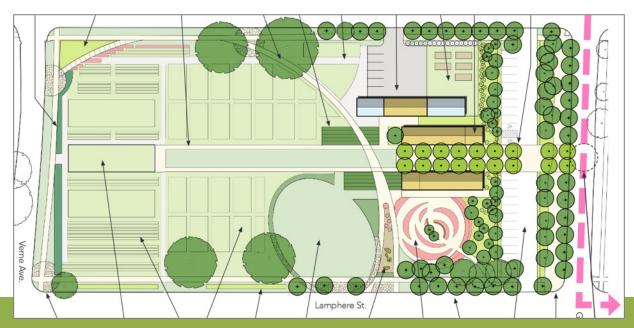
Farm Markets – Important Definitions

- Affiliated A farm under the same ownership or control (e.g., leased) as the farm and does not need to be on the same parcel of land.
- Marketing Promotional and educational activities at the farm market incidental to farm products with the intention of selling more farm products. These activities include, but are not limited to, farm tours (walking or motorized), demonstrations, cooking and other classes utilizing farm products, and farm-to-table dinners.



Site Plans

 A farm market should have a written site plan for potential MDARD review that preempts local government regulations.

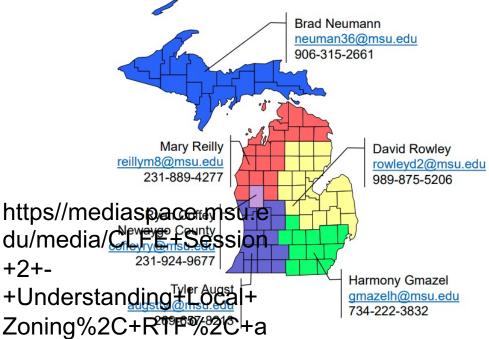


MSU-Detroit Partnership for Food, Learning and Innovation



Questions?

Thank you!



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Farming and Zoning

Evolution – farming has changed

Changes to GAAMPS

Changes in interpretation – Zoning Administrator/ZBA

Complaint resolutions – conflicts/tension

Education is key

Zoning Ordinance Amendments























Generally Accepted Agricultural and Management Practices for Farm Markets

January 2021

Michigan Commission of Agriculture & Rural
Development
PO BO 30017
Lansing, MI 48909





Michigan Department of AGRICULTURE & Rural Development

Generally Accepted Agricultural and Management Practices for Farm Markets

January 2012

Michigan Commission of Agriculture & Rural Development PO Box 30017 Lansing, MI 48909

> PH:(517) 373-9797 www.michigan.gov/mda

Challenges





Value-Added



Resources

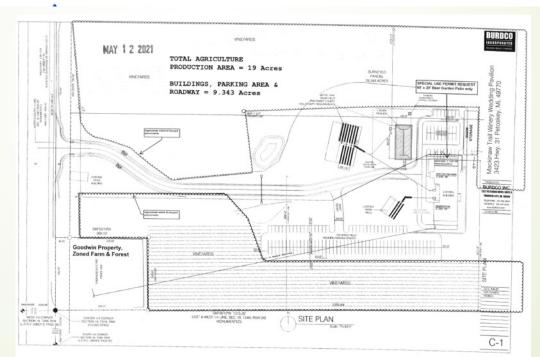
- MSU Extension/MTA/MAP
 - Flow Chart
 - Training programs
 - Local MSUE agents
- Michigan Department of Agriculture and Rural Development
 - RTFA
 - GAAMPS
 - Regional staff
- Active Farming Community
- Other Zoning Administrators and Planners

Document use

Work Description: Commercial Farm - Pavilion for events.

Stipulations

Structure and use is part of the Commercial Farm Operation and is exempt from Zoning under the Michigan Right To Farm Act. All setback standards have been met.



Tammy Doernenburg

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